G20 Conference on Financial Systemic Risk (September 27-28, 2012, Istanbul, Turkey)

# Financial Systemic Risk Management Korea's Experiences

Jun II Kim Bank of Korea

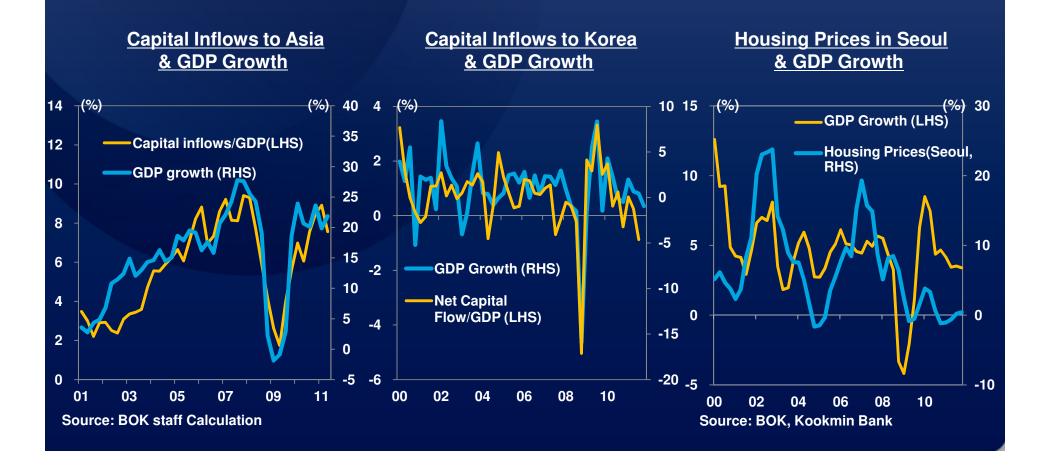
# I. Systemic Risks of Korea

# **Key Characteristics**

- ✓ Time-varying risks (financial pro-cyclicality) proven more important than cross-sectional risks
- ✓ Triggering shocks are largely of external origin (e.g., global financial stress, capital flow volatility)
- ✓ Risks are in the private sector and not in the pubic sector (with strong fiscal soundness and credible central bank)
- ✓ Domestic risks are building up (household debt)

# Procyclical and Volatile Capital Flows (1/2)

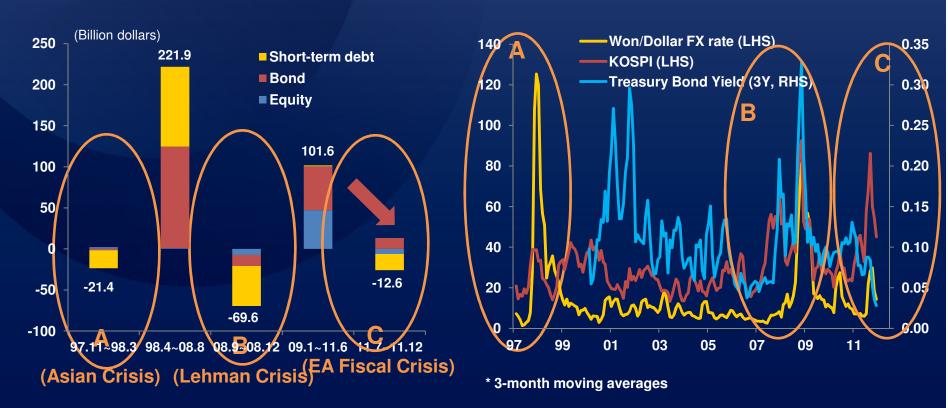
✓ Capital volatility a dominant systemic risk factor in EMEs, and housing prices and credit volatility in AEs (IMF, Global Financial Stability Report, April 2011)



# Procyclical and Volatile Capital Flows (2/2)

#### **Capital Flows**

# Financial Market Volatilities (std. dev\*)



Source: BOK staff calculation

#### **External Vulnerabilities Prior to GFC**

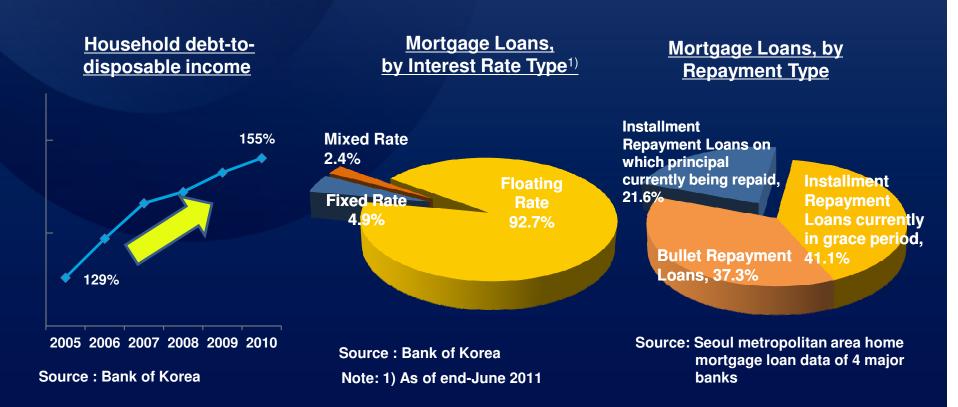
**Over-hedging and ST Debt** 

**Net FX liabilities of Banks** 



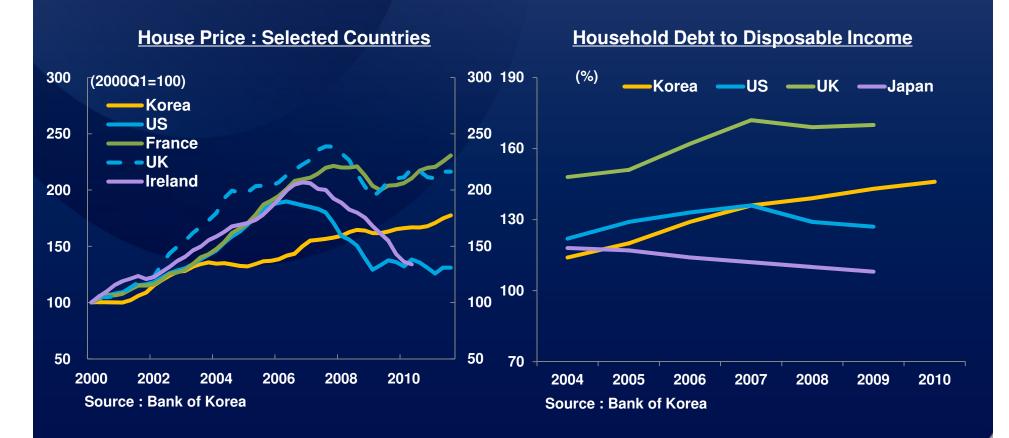
# **Build-up of Household Debt (1/4)**

- ✓ Household leverage at historical peak
- √ Variable interest rate mortgages (93%)
- ✓ Interest only paid, No Principal (78%)



# **Build-up of Household Debt (2/4)**

- ✓ Increased financial access by households since AC
- ✓ Housing boom (albeit milder than observed in AEs)
- ✓ Steady decline in interest rate (and inflation)



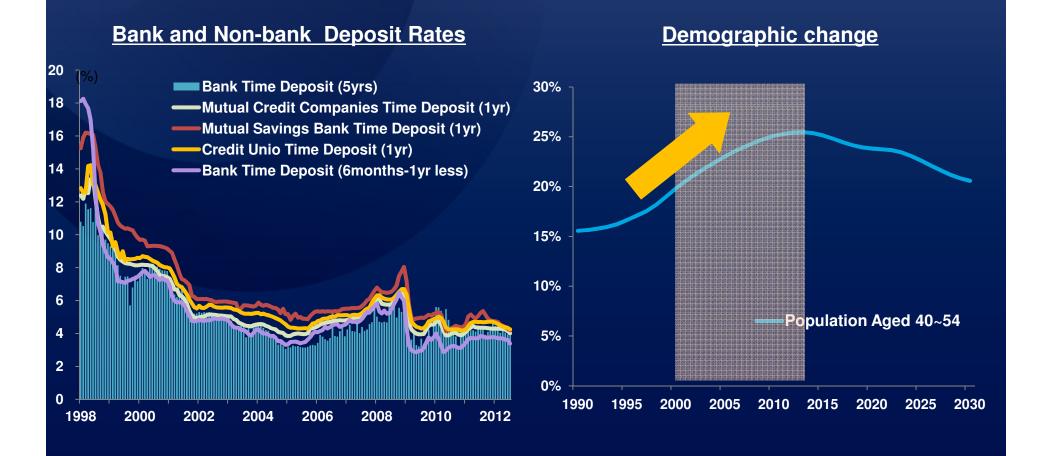
## Build-up of Household Debt (3/4)

✓ Housing boom of 2005-08 driven by credit cycle
(with cumulated price increase of more than 30%)



# **Build-up of Household Debt (4/4)**

✓ Steady decline in interest rates in the 2000s amid rising prime-age population



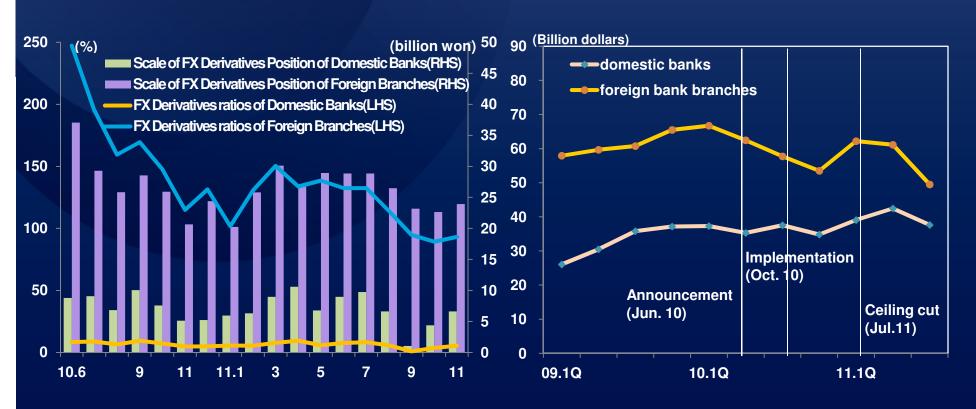
# II. Macroprudential Policy Responses

# Addressing Capital Flow Volatility (1/2)

Cap on FX Derivative Positions (October, 2010)

#### **FX** derivatives positions of banks

#### **Currency Mismatches of Banks**





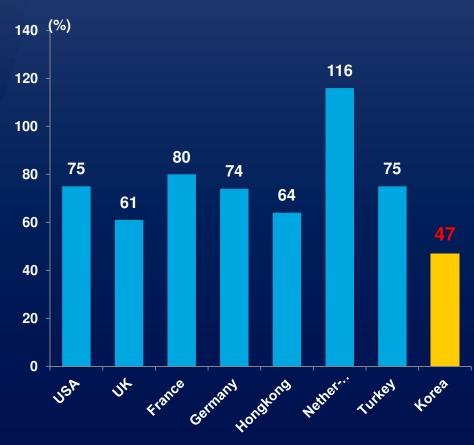
# Addressing Household Leverage (1/2)

#### Use of LTV and DTI since 2003

#### LTV and DTI Regulations: 2003-11

#### LTV Ratios: A Comparison

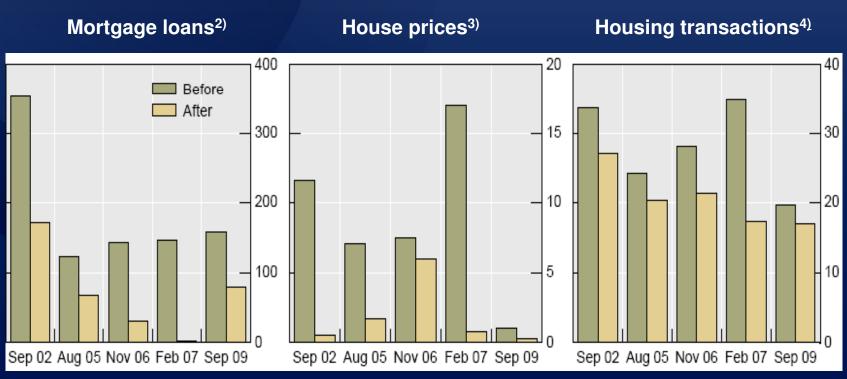
	LTV	DTI
Jun-2003	50~60%	
Oct-2003	40~60%	
Mar-2004	50~70%	
Aug-2005		40%
Sep-2006	40~70%	
Jul-2009	50~70%	
Apr-2010		50%
Sep-2010		Temporary de-regulation
Apr-2011		Re-regulated



# Addressing Household Leverage (2/2)

LTV and DTI Regulations: Seemingly Effective

Housing Indicators (Seoul area) Before and After Regulatory Tightening<sup>1)</sup>



- 1) Comparison between six-month periods before and after strengthening of loan regulations
- 2) In trillions of won 3) Apartment basis 4) In units of 10,000 \* Source: Bank of Korea

# III. Macroprudential Policy Framework

#### Financial Stability Policy Framework

#### **Ex-ante Prevention**

#### **Macroprudential Policy**

- Financial Services Commission (FSC)
- Financial Supervisory Service (FSS)
- Bank of Korea

#### **Microprudential Policy**

- Financial Services Commission (FSC)
- Financial Supervisory Service (FSS)

#### **Ex-post Resolution**

#### **Crisis Management**

- ➤ BOK: Lender of Last Resort
- Korea Deposit Insurance
   Corp. (KDIC): Deposit
   Insurance and Resolution of Fls
- Ministry of Strategy & Finance (MOSF): FX Policies and Bail-out

# **Amendment of BOK Act (31 Aug, 2011)**

#### Financial Stability Mandate Re-introduced

Assessment of Systemic Risk & starting point of Financial Stability Policy Framework

#### **Enhanced Access to Microprudential Data**

Amended Act mandates BOK Access to B/S info of both Banks and Non-Bank Fls

MOU with FSS allowing BOK to Access Wider Range of Microprudential Data

#### **Greater Accountability for Financial Stability**

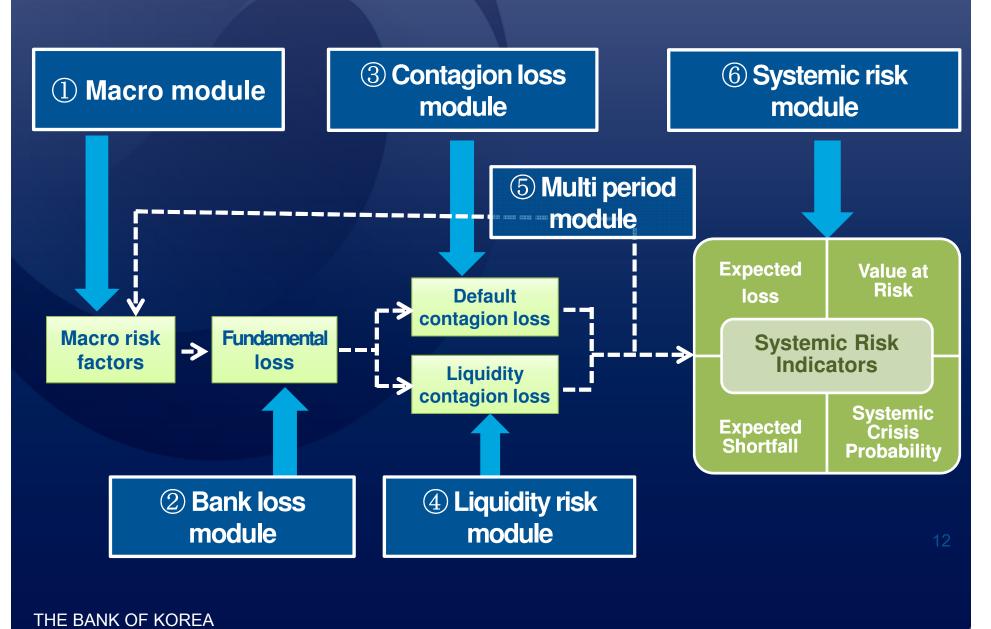
Semiannual Report on Financial Stability (FSR) to National Assembly

**Greater Role in Addressing Systemic Risk** 

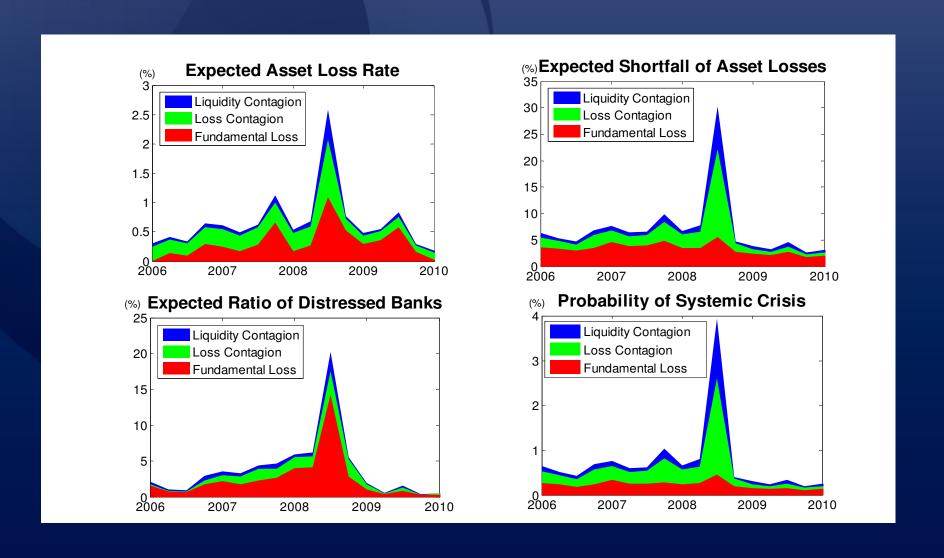
# Systemic Risk Assessment Model of BOK BOK SAMP

- ✓ Nonlinear disequilibrium model to capture tail risks and feedback/threshold effects
- ✓ Integrated framework to reflect procyclicality and interconnectedness
- ✓ Macro stress test platform
- ✓ Evaluate policy effectiveness
- ✓ Test vulnerabilities of individual banks

#### Structure of BOK SAMP: Six Modules



# Systemic Risk Indicators from BOK SAMP



# IV. Policy Issues

#### **Circumventions and Unintended Side Effects**

- ✓ Circumventions: "3 years + 1month" mortgages offered when LTV or DTI applied to mortgages with maturity of 3 years or less
- ✓ Asymmetric effects: LTV or DTI is counter-cyclical during housing boom but pro-cyclical during downturn
- ✓ Balloon effects: Non-banks tend to increase mortgage loans when LTV or DTI applied only to banks

### **Coordination and Data Gaps**

- ✓ Two macroprudential authorities (BOK and FSC/FSS) with no clear formal mechanism for policy coordination
- ✓ Communication with fiscal authority
- ✓ BOK: improved but yet no full access to needed data (e.g., limited access to non-banks)
- ✓ Data gap is substantial (e.g., limited availability of sufficiently granular data for SAMP)

